The Board of Education of the Regina School Division No. 4 of Saskatchewan

# 2022-23 BUDGET

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Subject to approval by the Ministry of Education

# Budget Development Process



2022-23 Provincial Budget (March 23, 2022)

Provincially, operating grants to schools increased by **\$29.4M (1.5%)**, consisting of \$23.4M for the incremental cost of the teachers' collective agreement and \$6M added to Supports for Learning.

Provincially, enrolments are projected at **175,900**, slightly above September 30 actuals.

New **\$7M** fund for Targeted Classroom Supports to hire more educational assistants.

School capital of **\$168.6M**, down from \$189.9M; no new project approvals announced.

Preventive Maintenance and Renewal funding increased to \$54.9M (9.8%).

New Minor Capital Renewal fund for **\$4.5M**.

Increase to Education Property Tax rates (paid to Province).

## 2022-23 Provincial Budget - Impacts on Regina Public School Division

- Operating funding for Regina Public School Division next year will be **\$242.7M**, which is:
  - **\$4.1M (1.7%)** higher than the December 2021 funding recalculation (2021-22 funding was reduced by \$2M, based on lower than projected enrolments), or
  - **\$2.3M (1.0%)** higher than last year's budgeted funding.
- Plus **\$922K in Targeted Classroom Supports** to hire additional EAs.
- Increase in **PMR funding of \$500K, to \$6M**.
- Commitment to **complete major capital projects** now underway:
  - Completing construction on the replacement for Argyle and St. Pius elementary schools
  - Completing design and beginning construction on the new joint-use facility in Harbour Landing
  - Completing design and beginning construction on the joint-use facility to replace **Imperial**, **McDermid**, **St. Peter**, **St. Michael elementary schools**.

#### Revenue Trends

#### Operating and PMR Grants, 2015 to 2022 (\$000)



■ Operating Grant ■ PMR Grants

- Operating grants have increased but have not kept pace with enrolment growth and inflation.
- Operating funding has increased by \$25M over the period 2015 to 2022 or 11.5% (~1.6% per year); enrolment has grown at 12.8% and inflation at 19%.
- PMR funding over the same period has increased by \$2.3M or 65%.

#### Enrolment Trends

#### 26,000 25.324 25.281 25,500 25,173 25,008 25,000 24,623 24,593 24.344 24,500 23,950 24,000 23,567 23,500 23,142 23,000 22,405 22,500 22,000 21,500 21,000 20,500 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025

#### Student Enrolments, 2015 Actual to 2025 Projected

- Enrolments drive funding and expenses:
  - Average increases of 555 students per year or ~2+% until 2019.
  - Decrease in 2020 and slower than expected recovery in 2021.
- In Fall 2021, enrolments fell **710** students short of projections; grant funding was reduced by \$2M; no staffing adjustments made in schools.
- For Fall 2022, enrolments are projected to rebound at about half of the pre-pandemic annual rate of increase, which amounts to 416 students higher than September 30 actuals, but still 294 students lower than the projection we used to develop this year's budget.
- In 2023 and beyond, projections continue to increase but at a slower pace.

#### Base Operating Pressures

We began the budget process in February by identifying base operating pressures that must be managed within available funding. Major items include:

- Economic adjustments relating to provincial and local collective agreements total \$4.2M, plus \$1.0M for increments as staff move through the salary grids and adjustments to the base salary budget to reflect current staffing.
- Inflationary increases, particularly in insurance premiums (\$132K) and fuel (\$140K) add to the typical year over year cost increases in utilities, statutory benefits, and contractor costs.
- Some programming pressures are recognized, such as continuing training support for facilities and specialized teaching staff, costs of technical aids for students, etc.
- Ongoing pandemic related costs such as sanitation and masks (estimated at \$100K).

#### 2022-23 Projected Enrolments (by School Type)

	2021-22 Projections (June 2021 Budget)	September 30, 2021 Actuals	2022-23 Projections (June 2022 Budget)	Variance to Actuals	Variance to Budget
Elementary Schools	16,759	15,966	16,202	236	-557
High Schools	6,859	6,842	6,944	102	85
Associate Schools	1,434	1,431	1,508	77	74
Home-based	250	353	354	1	104
Total	25,302	24,592	25,008	416	-294

- A key driver of expenses is enrolment projections and the year over year changes anticipated. When budgeting, we look at the change from last year's projections to this year's projections.
- Teacher FTEs will decrease in 2021-22
  because projected enrolments for next year are lower than projections used to develop this year's budget.
- Holding PTRs constant and using next year's enrolment projections, teacher FTE will decrease by ~20 FTE.

### Staffing (FTEs)

- Overall, budgeted full-time equivalent positions will decrease by **46 FTE:** 
  - 19 FTE classroom teacher plus 10 FTE contingency due to enrolments.
  - 20 FTE approved for 2021-22 only, most funded by one-time COVID funding.
  - 2.4 FTE Division Office reductions.
  - Offset by 5 FTE increase in literacy, diversity, school community health, and information technology.
- All FTE reductions will be managed by attrition;
  no lay-offs or job impacts for employees.

	2021/22 BUDGET	2022/23 BUDGET
Full-time equivalent positions	2,384	2,338

Note that the 2022-23 FTE estimate does not include additional temporary Educational Assistants hired through the Targeted Classroom Support program, estimated at 22 FTE.

#### Human resource impacts

- Maintain Learning Response Teams (reduced from 7 to 4 FTE).
- Continue additional time allocations for Counsellors and Indigenous Advocates for one more year.
- Strengthen leadership for Division priorities:
  - New Equity, Diversity & Inclusion Coordinator.
  - Increase FTE for School Community Health Coordinator.
  - Sustain Literacy Coordinator and Mental Health and Wellness Coordinator.
- Add staff to strengthen IT service delivery.
- Educational assistant FTE will increase as a result of new, conditional provincial funding.
- No change to other school-based or itinerant FTE allocations e.g., administrative assistants, psychologists, SLPs, etc.

#### Other new initiatives

- Improve access to targeted professional development for staff.
- Pursue a Sweat Lodge in partnership with Regina Police Service.
- Introduce new land-based learning at CRP.
- Expand Vocational Alternative Programming in high schools.
- Develop a Division-wide plan for equitable access to gender neutral bathrooms and change rooms.
- Start to develop a Division-level plan to reduce our greenhouse gas emissions.
- Continue to invest in energy efficient build system improvements (e.g., LED lighting).

#### Offsetting reductions

Given the budget parameters, offsetting reductions are needed to achieve a sustainable budget plan. Reductions focused away from direct service delivery, but ultimately everything we do as a school division impacts our core mission of educating students. Reductions include:

- Facility renovation and contracted services budgets.
- Transportation efficiencies, particularly in light vehicle costs as well as routing efficiencies.
- Division Office operating (non-salary) budgets and holding some positions vacant.
- School operating (non-salary) budgets reduced by 5%.

#### 2022-23 Budget - **Cash**

Cash deficit is manageable:

- \$800K for time-limited expenses
- Ongoing pandemic impacts (both revenue and expense)

#### **Revenues, Expenses and Deficit (Cash basis)**

	2021/22 Budget	2022/23 Budget	\$ Variance	% Variance
Revenues	\$257,344,969	\$261,699,734	\$4,354,765	1.7%
Expenses	260,802,776	264,244,200	3,441,424	1.3%
Surplus/(Deficit)	(3,457,807)	(2,544,466)	(913,341)	

#### 2022-23 Budget - **PSAB**

- Includes adjustments to comply with Public Sector Accounting Board standards, as required by the Ministry of Education
- Surplus is attributable to capital grants that will be drawn down over time as the projects under construction are completed and amortized

#### **Revenues, Expenses and Deficit (PSAB basis)**

	2021/22 Budget	2022/23 Budget	\$ Variance	% Variance
Revenues	\$272,577,969	\$276,907,734	\$4,329,765	1.6%
Expenses	267,876,623	272,516,087	4,639,464	1.7%
Surplus/(Deficit)	4,701,346	4,391,647	(309,699)	(6.6%)

#### Reserves

	Balance (August 31, 2021)
Restricted (includes Operating Reserve)	46,919,635
Unrestricted	13,942,610

- Reserves provide some cushion against unanticipated revenue shortfalls or expense increases, for a limited period of time.
- Most restricted reserves are held for specific purposes such as accounts receivable, schoolgenerated funds, furniture, equipment and technology refreshes, facility repairs and renovations, etc.
- Balances shown are at August 31, 2021; note that balances will be drawn down in 2021-22.

	2021/22 BUDGET	2022/23 BUDGET
Major Capital	15,223,000	15,208,000
Furniture and Equipment	1,272,374	879,800
Information Technology	2,712,800	2,142,000
Preventive Maintenance and Renewal	5,492,499	5,989,917
Total Infrastructure	\$24,710,673	\$24,219,717

#### 2022-23 Capital Budget

- Major capital spending is status quo with \$15.2M for:
  - Argyle/St. Pius.
  - Harbour Landing West.
  - Imperial, McDermid, St. Michael, St. Peter.
- Capital amounts for furniture, equipment and technology refreshes decrease due to recategorization between operating and capital.
- Full program of preventive maintenance and renewal as approved in May.

#### Looking ahead

- A challenging budget scenario: <2% operating grant increase and other revenues are minimal; expenses continue to be pressured by pandemic recovery costs as well as inflation, collective agreements with employees (only STF agreement is funded) and ongoing programming pressures.
- Enrolment projections will continue to be monitored closely. The Ministry will recalculate funding in the Fall based on September 30 actual enrolments.
- Inflation, particularly on durable goods and fuel, remains a key areas of risk.
- All available funding is fully allocated, with **little margin** to manage expense increases or revenue decreases without impacting services.
- Reserve funds are available but **cannot be relied upon in the long term**.

#### In Closing

Budget 2022/23 is a collaborative effort that provides for:

- Continued stability in educational programming and staffing
- ✓ Targeted initiatives supporting pandemic recovery.
- Targeted enhancements based on Regina Public Schools' 2022-23 Interim Strategic
  Plan.
- ✓ Progress on current major capital priorities but pressure.
- ✓ Financial sustainability.

#### 2022-23 Budget still a work in progress but so far....

- + Maintains pupil-teacher ratios (PTRs). We will continue to monitor enrolments and adjust staffing as needed this spring and fall.
- + Continues Literacy Coordinator, plus 4 FTE for Learning Response Team and additional Counsellor and Indigenous Advocate time for one year (using reserves).
- + Leverages Provincial Targeted Classroom Support program to hire more educational assistants.
- + Strengthens Division commitment to equity, diversity and inclusion priorities.
- + Focuses budget reduction measures away from front-line services.
- + Avoids job impacts for our employees.
- + Accesses financial reserves to support re-engagement and recovery initiatives for another year.





FUNDING IS TIGHT...

OUR STRATEGIC PLAN AND PRIORITIES HAVE GUIDED BUDGET DECISION MAKING A STABLE FINANCIAL PLAN